SEP 7 1982

Y 1.1/8:97-767

ORIGINAL

97TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2d Session } { No. 97-767

COMPLETED

EXTENSION OF HEALTH PROMOTION

AUGUST 19, 1982.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. DINGELL, from the Committee on Energy and Commerce, submitted the following

REPORT

[To accompany H.R. 6384]

[Including cost estimate of the Congressional Budget Office]

The Committee on Energy and Commerce, to whom was referred the bill (H.R. 6384) to extend title XVII of the Public Health Service Act, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE AND SUMMARY

H.R. 6384 provides for a simple extension through fiscal year 1984 of the Health Information and Health Promotion programs authorized under title XVII of the Public Health Service Act.

BACKGROUND AND NEED FOR THE LEGISLATION

BACKGROUND

In 1976, Public Law 94-317 added a new title XVII, Health Information and Health Promotion, to the Public Health Service Act. This title provide new and expanded authority for programs in health information and health promotion within the Department of Health, Education, and Welfare (HEW; now the Department of Health and Human Services or HHS). Title XVII specifically provides that the Secretary shall:

(1) Formulate national goals, and a strategy to achieve such goals, with respect to health information and health promotion, preventive health services, and education in the appropriate uses of health care;

(2) Analyze the necessary and available resources for implementing those goals and strategies, and recommend appropriate educational and quality assurance policies for the needed manpower resources identified by such analysis;

89-006 O

(3) Undertake and support necessary activities and programs to incorporate appropriate health education components into all aspects of education and health care; increase the application and use of health knowledge, skills, and practices by the general population in its patterns of daily living; and establish systematic processes for the exploration, development, demonstration, and evaluation of innovative health promotion concepts;

(4) Undertake and support research and demonstrations respecting health information and health promotion, prevention health services, and education in the appropriate use of health care;

(5) Undertake and support appropriate training in the operation of programs concerned with health information and health promotion;

(6) Undertake and support, through improved planning and implementation of tested models and evaluation of results, effective and efficient programs respecting health information and health promotion;

(7) Foster the exchange of information respecting research, demonstration, and training programs in health information and health promotion; and

(8) Create within HEW an Office of Health Information and Health Promotion to:

(a) Coordinate all activities within the Department which relate to health information and health promotion;

(b) Coordinate its activities with similar activities of organizations in the private sector; and

(c) Establish a national information clearinghouse to facilitate the exchange of information and health promotion.

The work of the Department is to be carried out in programs of research, community programming, and informational services.

In 1979, the Congress reauthorized the Health Information and Health Promotion programs of Title XVII for three fiscal years (Public Law 96–76). Since that time, the Office of Health Information and Health Promotion has published two major reports, in compliance with its statutory mandate. Healthy People, the Surgeon General's Report on Health Promotion and Disease Prevention, outlines a national preventive health strategy. Promoting Health/Preventing Disease: Objectives for the Nation goes on to suggest specific measures and objectives for the implementation of health information and health promotion goals.

Under the authority of title XVII, HHS has also worked extensively with such local agencies as the American Red Cross, the YMCA, and the National Urban League. Through cooperative agreements with these groups, HHS has established the National Health Promotion Training Network to initiate new preventive health efforts.

The Department has also used the authority of titleXVII to operate the National Health Information Clearinghouse.

PROPOSED LEGISLATION

The Committee believes that whatever the setting, individuals who are better informed about health and healthy lifestyles are more likely to make responsible choices about their own health care and health

habits. Through the reauthorization of title XVII, the Committee anticipates that HHS will continue and expand its efforts to implement the recommendations of Healthy People and will provide the public, educators, and professionals with information that will allow them to understand and use the principles of public health.

In extending title XVII, the Committee wishes to emphasize that the public health problems of the 1980's will more and more include those chronic problems and conditions for which health information, education, and promotion are important—and sometimes the only—types of prevention activities available to society. This title provides the Secretary with a specific vehicle in the basic Public Health Service Act authority to foster more effective strategies and methods for use by the many public and private sector groups that sponsor health promotion programs.

In the past, both the Office of the Assistant Secretary for Health and the Centers for Disease Control's (CDC) Center for Health Promotion and Education have carried out activities under title XVII. The Committee views these activities as an important element of a national prevention and intends that they be continued. Since States now have assumed the primary responsibility for funding health education/risk reduction projects under the Preventive Health and Health Services block grant, the Committee is particularly concerned that CDC continue its methodology development research and its technical assistance to States so that these programs can adopt and use the best available health promotion and education approaches. Title XVII provides a targeted mechanism to help HHS accomplish its health promotion priority.

Hearings

The Committee's Subcommittee on Health and the Environment held three days of hearings on H.R. 5919, the "Health Research Act of 1982," on March 15, March 29, and April 23, 1982 (Serial No. 97–118). Testimony was received from 23 witnesses, representing 22 organizations, with additional material submitted by a number of interested individuals and organizations.

Committee Consideration

H.R. 5919, legislation to amend the Public Health Service Act to revise and extend the authorities under that Act relating to the national research institutes, and for other purposes, was introduced on March 22, 1982 by Mr. Waxman, chairman of the Subcommittee on Health and the Environment.

Hearings on this legislation were held by the Subcommittee on March 15, March 29, and April 23, 1982 (Serial No. 97–118).

On April 29, 1982, H.R. 6247, the "Health Research, Library, Planning and Promotion Program Extension Act of 1982" was introduced by Mr. Waxman reflecting the provisions of H.R. 5919. Titles I, II, III, and V of the bill were considered by the Subcommittee on Health and the Environment on May 6, 1982, in lieu of H.R. 5919. On May 11, 1982, by voice vote the Subcommittee ordered Titles I, II, III, and V of H.R. 6247 reported as a clean bill, H.R. 6338, "The Health Research, Library and Promotion Programs Extension Act of 1982."

On May 13, 1982, H.R. 6384 was introduced by Mr. Waxman, reflecting the provisions of H.R. 6338 that relate to health information and health promotion. H.R. 6384 was considered by the Committee on Energy and Commerce on June 2, 1982, and ordered reported without amendment by voice vote, a quorum being present.

Committee Oversight Findings

Pursuant to clause 2(l)(3)(A) of rule XI of the Rules of the House of Representatives, the Subcommittee held oversight hearings and made findings that are reflected in the legislative report.

Committee on Government Operations

Pursuant to clause 2(l)(3)(D) of rule XI of the Rules of the House of Representatives, no oversight findings have been submitted to the Committee by the Committee on Government Operations.

Committee Cost Estimate

In compliance with clause 7(a) of rule XIII of the Rules of the House of Representatives, the Committee believes that the cost incurred in carrying out H.R. 6384 would be $5.9 million in fiscal year 1983, $7.8 million in fiscal year 1984, $2 million in fiscal year 1985, $1 million in fiscal year 1986, and $0.3 million in fiscal year 1987.

Congressional Budget Office Cost Estimate

1. Bill number: H.R. 6384.
2. Bill title: A bill to extend title XVII of the Public Health Service Act.
3. Bill status: As ordered reported by the House Committee on Energy and Commerce on June 2, 1982.
4. Bill purpose: The bill would extend for two years the authorizations for grants and contracts to foster research and programs regarding health information and health promotion, preventive health services, and education in the appropriate use of health care.
5. Cost estimate:

	Millions
Authorization level:	
Health information and health promotion (1701(b)):	
Fiscal year:	
1983	$8.0
1984	9.0
1985	----
1986	----
1987	----
Estimated outlays:	
Health information and health promotion (1701(b)):	
Fiscal year:	
1983	5.9
1984	7.8
1985	2.0
1986	1.0
1987	.3

The costs of this bill fall within function 550.

6. Basis of estimate: All authorization levels are stated in the bill. Authorized amounts are assumed to be fully appropriated at the beginning of each fiscal year. Outlays are estimated using spendout rates computed by CBO on the basis of appropriate recent program data.
7. Estimate comparison: None.
8. Previous CBO estimate: None.
9. Estimate prepared by: Malcolm J. Curtis.
10. Estimate approved by:

C. G. NUCKOLS
(For James L. Blum,
Assistant Director for Budget Analysis).

INFLATION IMPACT STATEMENT

Pursuant to clause 2(l)(4) of rule XI of the Rules of the House of Representatives, the Committee makes the following statement with regard to the inflationary impact of the reported bill:

The Committee is unaware of any inflationary impact that H.R. 6384, if enacted, would have on the economy. The legislation proposes a simple extension of existing title XVII authorities through fiscal year 1984.

The funds authorized under the proposed legislation for fiscal year 1983 represent only an insignificant share of the Federal budget and would provide the necessary financial support to maintain and enhance the quality of existing health information and health promotion efforts, thus enhancing the quality of health in the United States.

The Committee notes that the health information and promotion services extended by this legislation are designed to prevent illness, and allow informed decision-making about one's own health status. The cost-benefit ratios of such services are clearly anti-inflationary, especially when the alternatives of subsequent, more costly therapy and institutional care are considered.

AGENCY VIEWS

No agency views were received on H.R. 6384.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

SECTION 1701 OF THE PUBLIC HEALTH SERVICE ACT

GENERAL AUTHORITY

SEC. 1707. (a) The Secretary shall—

(1) formulate national goals, and a strategy to achieve such goals, with respect to health information and health promotion, preventive health services, and education in the appropriate use of health care;

(2) analyze the necessary and available resources for implementing the goals and strategy formulated pursuant to paragraph (1), and recommend appropriate educational and quality assurance policies for the needed manpower resources identified by such analysis;

(3) undertake and support necessary activities and programs to—

(A) incorporate appropriate health education components into our society, especially into all aspects of education and health care,

(B) increase the application and use of health knowledge, skills, and practices by the general population in its patterns of daily living, and

(C) establish systematic processes for the exploration, development, demonstration, and evaluation of innovative health promotion concepts;

(4) undertake and support research and demonstrations respecting health information and health promotion, preventive health services, and education in the appropriate use of health care;

(5) undertake and support appropriate training in the operation of programs concerned with, health information and health promotion, preventive health services, and education in the appropriate use of health care;

(6) undertake and support, through improved planning and implementation of tested models and evaluation of results, effective and efficient programs respecting health information and health promotion, preventive health services, and education in the appropriate use of health care;

(7) foster the exchange of information respecting, and foster cooperation in the conduct of, research, demonstration, and training programs respecting health information and health promotion, preventive health services, and education in the appropriate use of health care;

(8) provide technical assistance in the programs referred to in paragraph (7); and

(9) use such other authorities for programs respecting health information and health promotion, preventive health services, and education in the appropriate use of health care as are available and coordinate such use with programs conducted under this title.

The Secretary shall administer this title in a manner consistent with the national health priorities set forth in section 1502 and with health planning and resource development activities undertaken under titles XV and XVI.

(b) For payments under grants and contracts under this title (other than grants and contracts under sections 1707, 1708, and 1709) there are authorized to be appropriated $7,000,000 for the fiscal year ending September 30, 1977, $10,000,000 for the fiscal year ending September 30, 1978, $14,000,000 for the fiscal year ending September 30, 1979, $14,000,000 for the fiscal year ending September 30, 1980, $15,000,000 for the fiscal year ending September 30, 1981, [and] $16,000,000 for

the fiscal year ending September 30, 1982, *$8,000,000 for the fiscal year ending September 30, 1983, and $9,000,000 for the fiscal year ending September 30, 1984.*

(c) No grant may be made or contract entered into under this title unless an application therefor has been submitted to and approved by the Secretary. Such an application shall be submitted in such form and manner and contain such information as the Secretary may prescribe. Contracts may be entered into under this title without regard to sections 3648 and 3709 of the Revised Statutes.

○